missile sites continues?

- 1. Alternatives. The alternatives are clear enough:
 do nothing; to impose a total blockade of Cuba; to attack
 sites built subsequent to the President's speech; to attack
 all missile sites; to invade and occupy the island.
- 2. The major considerations bearing on the choice appear to be five.
- President's speech and to our initial course of action. It is not yet clear whether the primary Soviet purpose is to damage the foundations of the Alliance before making a thrust against Berlin or some other area (e.g., Turkey or Iran); the their action in Cuba is preliminary to pressure on us to the a weakening in our base structure; or whether it is,





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persist, come what may.

- members of the Alliance will be to the President's speech and our initial course of action. We do not know whether they will rally fully to us; whether they will exert maximum pressure on us to limit our actions against Cuba; or whether they will, in fact, prefer to have us kill rather than wound the beast.
- there is a possible constructive outcome of this crisis; for example, a trade-off of Cuban missile installations against

 Turkish and Italian JUPITERS, to be substituted for promptly

 by an accelerated European MRBM force.





- d. We do not know precisely the military significance of what is now on the island; notably, how much material has been landed, and whether nuclear warheads are already there.
- e. It is impossible to assess at the present time what the reaction of our own people will be and whether there will be an irresistible pressure to clean out the island.
- 3. In the light of the ambiguity which overhangs these five critical considerations, we cannot make a confident recommendation; and it may be that as of this morning the Secretary should reserve his position.

